

Bloomington Common Council Special Session Packet Addendum #3

Wednesday, October 7, 2026, at 6:30 p.m.

Council Chambers, City Hall, 401 North Morton Street, Bloomington, IN
47404

The meeting may also be accessed [remotely via Zoom](#)¹.

1. Amended Regular Session Agenda - October 14, 2026
2. Revised Minutes:
 - a. April 22, 2026 Regular Session
 - b. May 6, 2026 Regular Session
 - c. May 13, 2026 Deliberation Session
3. Presentation Slides for Ordinance 2026-22 – Prohibiting Use of Automated License Plate Reader (ALPR) Technology and Certain Video Surveillance Systems
4. Revised Proposed Amendment 02 for Ordinance 2026-22 from Cm. Zulich
5. Proposed Amendment 05 for Ordinance 2026-22 from Cm. Piedmont-Smith
6. Redline of Ordinance 2026-22 to show all changes for current proposed Amendments

Bloomington City Council meetings can be watched on the following websites:

- [Community Access Television Services \(CATS\)](#)²
- [City's YouTube Channel](#)³

[Materials for this meeting](#)⁴ are available on Council's website.

¹<https://bloomington.zoom.us/j/83653421578?pwd=7rFKLfVd84Qbleha1Pxryireqbb51g.1> Meeting ID: 836 5342 1578 Passcode: 452934

² <https://catstv.net/>

³ <https://www.youtube.com/@citybloomington>

⁴ <https://bloomington.in.gov/council/meetings/2026>

Posted: October 14, 2026

City of Bloomington, Indiana Common Council

Amended Regular Session Agenda

Wednesday, October 14, 2026, at 6:30 p.m.
Council Chambers (Room 115), City Hall
401 N. Morton Street, Bloomington, IN 47404

The meeting may also be accessed [remotely via Zoom](#).¹

1. Roll Call

2. Agenda Summation

3. Minutes for Approval

- A. April 15, 2026 Deliberation Session
- B. April 22, 2026 Regular Session
- C. May 6, 2026 Regular Session
- D. May 13, 2026 Deliberation Session
- E. May 20, 2026 Regular Session
- F. June 3, 2026 Regular Session

4. Reports (a maximum of twenty minutes is set aside for each part of this section)

- A. Council members
- B. The Mayor, City Clerk, City Offices, and City Boards and Commissions
 - 1. Mayor Kerry Thomson Update
- C. Council Committees
 - 1. Report from Transportation Commission Regarding Walker Parking Study (5 min.)
- D. Public*

5. Appointments to Boards and Commissions & Hiring

- A. Memorandum from Clerk Bolden

6. Legislation for First Readings

- A. Ordinance 2026-29 – Amending the Bloomington Municipal Code to Prohibit the Development, Deployment, or Delivery of Superintelligence with the City of Bloomington, Indiana
Council Sponsor: CM Rollo

¹<https://bloomington.zoom.us/j/83653421578?pwd=7rFKLfVd84Qbleha1Pxyireqbb51g.1> Meeting ID: 836 5342 1578 Passcode: 452934

- B. Ordinance 2026-30 – Authorizing Issuance of City of Bloomington, Indiana, General Obligation Bonds, Series 2026, to Provide Funds to Finance the Costs of Certain Capital Improvements, and Equipping Projects and Incidental Expenses in Connection Therewith and on Account of the Issuance of the Bonds and Appropriating the Proceeds Derived from the Sale of Such Bonds
Council Sponsor: CM Stosberg
- C. Ordinance 2026-23 – UDO Amendments Related to Limited Compliance and Change in Use Standards
Council Sponsor: CM Stosberg

7. Legislation for Second Readings and Resolutions

- A. Appropriation Ordinance 2026-02 – An Ordinance for Appropriations and Tax Rates (Establishing 2027 Civil City Budget for the City of Bloomington)
- B. Appropriation Ordinance 2026-04 – An Ordinance Adopting a Budget for the Operations, Maintenance, Debt Service, and Capital Improvements for the Water and Wastewater Utility Departments of the City of Bloomington, Indiana, for the Year 2027
- C. Ordinance 2026-21 – Updating Title 2 to Provide Better Apportionment of Representation on the Transportation Commission and Environment Commission
Council Sponsor - CM Stosberg
- D. Ordinance 2026-22 – Prohibiting Use of Automated License Plate Reader (ALPR) Technology and Certain Video Surveillance Systems
Council Sponsor - CMs Zulich, Piedmont-Smith, Asare
- E. Resolution 2026-22 – To Approve an Update to the City of Bloomington's Americans with Disabilities Act (ADA) Transition Plan
Council Sponsor - CM Daily

8. Additional Public Comment* (a maximum of twenty-five minutes is set aside for this section)

9. Council Schedule

10. Adjournment

*Members of the public may speak on matters of community concern not listed on the agenda at one of the two public comment opportunities. Individuals may speak at one of these periods, but not both. Speakers are allowed up to three minutes.

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² <https://catstv.net/>

³ <https://www.youtube.com/@citybloomington>

⁴ <https://bloomington.in.gov/council/meetings/2026>

kBloomington Common Council-Regular Session Minutes
Bloomington Council Chambers, City Hall, 401 North Morton Street, Bloomington, Indiana
Wednesday, April 22, 2026 at 6:30pm

Call to Order [6:30pm]

Council Vice President Sydney Zulich called the meeting to order.

1. Roll Call: (*indicates participation via Zoom) [6:31pm]

Council Members:

Isak Nti Asare* (arrived at 6:31pm)	At-Large, Council President
Courtney Daily (arrived at 6:33pm)	District 5, Council Parliamentarian
Matt Flaherty*	At-Large
Isabel Piedmont-Smith	District 1
Dave Rollo	District 4
Kate Rosenbarger	District 2
Andy Ruff	At-Large
Hopi Stosberg	District 3
Sydney Zulich	District 6, Council Vice President

City staff, officials, and guests present:

Nicole Bolden	City Clerk
Larry Allen	Council Administrator/Attorney
Allison Thurmond Quinlan*	FlintlockLAB
Anna Killion-Hanson	Housing and Neighborhood Development, Director
Dana Kerr	Legal Department, Assistant City Attorney
Justin Chang	Reedy Financial Group, Manager

1. Agenda Summation [6:32pm]

Zulich summarized the agenda.

2. Approval of Minutes [6:35pm]

There were no minutes for approval.

3. Reports [6:36pm]

3.1. Councilmembers:

Daily referenced a Redevelopment Commission (RDC) meeting where the Bunger Robertson property was opened to request for proposals. She was disappointed with the decision though it did not preclude a potential land swap with the Capital Improvement Board (CIB) for the Convention Center project. With a land swap, the affordable housing units at Seminary Pointe could be saved.

Piedmont-Smith reported about several conferences including Heading Home’s “Housing Problem Solving,” which had partnered with the National Alliance to End Homelessness. She attended a national conference in Seattle called “Affordable Homes, Stable Communities.” A third conference she attended was Heading Home’s “Regional Housing Summit in Bloomington.” She gave examples of the topics discussed. Piedmont-Smith spoke against President Donald Trump’s war with Iran. She then spoke in favor of a land swap with the CIB.

Stosberg discussed a recent Plan Commission meeting where several Unified Development Ordinance (UDO) updates were proposed.

Rosenbarger said the land swap for the Seminary Pointe properties on South College Avenue was ideal; it was a very walkable location, and that the Bunger Robertson property could be subdivided.

Rollo supported the land swap because it would be a benefit to the community.

Zulich spoke in favor of the land swap. She noted there were already groups booking the new Convention Center into 2027 and expected that many more would do the same.

3.2. The Mayor, City Clerk, City Offices, and City Boards and Commissions:

Police Chief Mike Diekhoff presented the FLOCK Report. He discussed license plate reader (LPR) technology, and the implementation of FLOCK cameras, and the protection of civil liberties, with strong policy and strict access. He described the LPR cameras, including four mobile trailers with LPR and gunshot detection technology that were deployed around the city. The technology captured a time-stamped photo of license plates as they traveled on public roads. Demographics, vehicle registration, names, address, and facial recognition were not captured. It did not assign risk scores or crime predictions. Diekhoff said access was limited to sworn officers and data analysts in the Bloomington Police Department (BPD). Every search required an active case or event number and a stated reason why the search was made. There were system audits every sixty days to ensure compliance. Data retention was set at thirty days and then permanently deleted unless entered as evidence in a criminal case. He commented on policy violations, discipline, and noted that BPD was not part of the national FLOCK network and highlighted cases where LPRs supported investigations. A contract for eleven LPR cameras and operating system was signed in February 2024 for \$40,650 with an annual renewal of \$36,500. The renewal was not done for the current year and the contract was canceled. There were four downtown cameras contracted in September 2024 for \$15,000 with subsequent years for \$12,000. For the four mobile trailers, there was a current agreement signed in October 2025 for \$90,000 for two trailers. The total cost to date was \$236,829.68. He spoke in favor of the technology.

Piedmont-Smith asked which contract was not renewed and Diekhoff said the LPR contract had expired and the city was in the process of terminating the other contracts. Staff was looking at similar technology that was not tied to the FLOCK network. Asare asked about the procurement process. Margie Rice, Corporation Counsel, said that sole-sourced contracts were under the purview of the Legal Department and the Controller since it was for a product with unique capabilities, and the city could not request bids from multiple companies. Asare was interested in broader oversight with those types of contracts. Rollo supported the cancellation of the contracts due to numerous cases of abuse and misuse, and privacy violations by FLOCK. He cautioned against a creeping network of surveillance and asked if policing was generally headed that route. Diekhoff understood the concerns; it was the previous council who encouraged technology to assist with solving the staffing shortage. He noted that Indiana University had the most cameras in the county. Stosberg asked about the assessment of other services and Diekhoff said he was discussing options with the mayor. Asare asked how many investigations involved LPR queries and if it was routine. Diekhoff said it was mainly when there were no leads to follow up on. He spoke about the 9000 queries in the previous year though the same query could have been run multiple times. Specific details on queries were discussed.

Zulich extended the time for reports by twenty minutes without objection.

Piedmont-Smith noted that data-sharing had stopped on April 15th, and asked if FLOCK Safety still had access to the data or if it was stored by FLOCK. Diekhoff said no, access was turned off and to his knowledge, the data was not accessible to FLOCK. Piedmont-Smith asked if the cameras could be

turned off since there was evidence of misuse by FLOCK around the nation. Diekhoff said yes and that power could be disconnected too. He said the mayor did not want any FLOCK cameras operating in the city. There was discussion on transparency in the procurement and reporting processes, and having data on the transparency portal. Asare asked about the sixty-day audits and policy violation tracking. Diekhoff said there had been no disciplinary actions to date though there were minor issues with training. Asare asked if outside queries were tracked. Diekhoff said yes, BPD was notified to review the query for following protocol. There was discussion on examples of queries like Amber Alerts or Silver Alerts. No outside agency received a “hit” when the sharing feature was turned off including IU and the Monroe County Sheriff.

Rollo moved and Daily seconded to suspend the rules to allow public comment for the FLOCK report. There was brief discussion on time limits. Rollo amended his motion to set a maximum of twenty minutes with three minutes per speaker, and Daily seconded the amendment. The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Sam Dixon thanked the council for Resolution 2026-04 and spoke against FLOCK and similar technology. Chris Doran appreciated that the FLOCK contracts would be canceled, and spoke against the cameras and mass surveillance. Kevin Keough commented on data security and audits, alerts about intrusion, and in favor of skilled personnel using the LPR technology. Bryce Greene noted problems with mass surveillance technology and the misconception by Diekhoff that the data could not be accessed by outside entities. Rebecca Stoops was grateful that the contracts were canceled, but was frustrated that other companies would be considered. She noted that companies broke laws and contracts, as part of their business model. Maria Bull commented on the difference between FLOCK cameras and cell phones which could be turned off. She said there was an element of fear that needed to be considered. Kevin Ratcliffe had hoped to speak while the mayor and police chief were still at the meeting but they had left. Seaforth Breeze had a FLOCK camera facing their home which brought psychological impacts. They commented on the temptation of misuse of the technology. Seth Muchler said it had been difficult to obtain public records from the Legal Department regarding the FLOCK contracts. Miles [unknown] believed banning the LPR technology was best and expressed disappointment that the mayor and police chief had left the meeting. Hali Tauxe said it was hard to get information about the FLOCK contracts and appreciated the disabling of all FLOCK cameras and limiting mass surveillance and including the public in decisions on things like LPRs.

3.3. Council Committees:

Piedmont-Smith reported from the Committee on Council Processes (CCP) and the rules allowing discussion on legislation at first reading, which was new procedurally.

3.4. Public:

Daryl Rubel spoke about pot holes and other problems with roads. Bryce Greene commented on the land swap between the city and the CIB, and Seminary Pointe apartments. Sam [unknown] discussed data, privacy, safety, and storage. Zac Muller talked about an incident where a young girl was hit while riding her bike on the intersection of Morningside Drive and Smith Road, and urged council to take action. Seaforth Breeze supported the land swap between the city and CIB and affordable housing. Christopher Emge, Greater Bloomington Chamber of Commerce, spoke about recent events and invited all to the Bloomington Rainbow Leadership Network, an initiative focused on connecting Lesbian, Gay, Bisexual, Transgender, and Queer artificial intelligence professionals and business owners. He commented on home ownership and unforeseen costs. Joshua Stockton expressed disappointment that the Unified Development Ordinance (UDO) was not in the Monroe County Public

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Library (MCPL), Indiana Room. *Clerk's note: The UDO is codified in Title 20 of the Bloomington Municipal Code and is available to the public at the MCPL.*

4. Appointments to Boards and Commissions [8:06pm]

On behalf of Interview Committee C, Piedmont-Smith moved and Rollo seconded to appoint Reynard Cross to seat C-2 on the Historic Preservation Commission, and to appoint Rebecca Payne to seat C-3 on the Commission on Sustainability and Resilience. The motion received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0. (Rosenbarger out of the room)

5. Legislation for First Reading [8:08pm]

There was no legislation for first reading.

6. Legislation for Second Reading and Resolutions [8:09pm]

6.1. Resolution 2026-07

A Resolution in Support of County Council Counterparts' Efforts to Keep the County's Criminal Justice Buildings Within City Limits and Close Proximity to Social Services

Zulich passed the gavel to Rollo.

Daily moved and Zulich seconded that Resolution 2026-07 be introduced and read by title and synopsis only. The motion received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0 (Rosenbarger out of the room). Clerk Nicole Bolden read the legislation by title and synopsis.

Daily moved and Zulich seconded that Resolution 2026-07 be adopted. Zulich presented the legislation. Daily added supporting details. Piedmont-Smith referenced councils' letter from October 22, 2025, which unanimously urged county officials to cease consideration of a jail at the North Park location. There was brief clarification on the changes to Resolution 2026-07.

Seth Muchler spoke in favor of renovating the existing facility and gave reasons in support. Jeff Richardson commented on over sixteen years of failed leadership regarding the ongoing jail discussion. Jody Madeira, Monroe County Commissioner, spoke about the long duration of the lawsuit, the seventeen-year delay in taking action, serious human rights violations, location options, and costs. Seaforth Breeze supported Resolution 2026-07 and spoke about the difficulty of walking to the North Park location. Julie Thomas, Monroe County Commissioner, commented on the previous lawsuit, bond process, a purchase agreement for North Park, the county's due diligence on selecting an appropriate site, and difficulties with the county-owned Thompson property. Jennifer Crossley, Monroe County Council President, said the same discussions about the jail had been going on since 2021 when she became a councilor and noted that some current elected officials had been in office for many years. She looked forward to collaborating with the city. Paul Rousseau commented on the mental health wellbeing of incarcerated individuals. He spoke against North Park and in favor of Resolution 2026-07. Zac Muller stated that the threat of a lawsuit was not new, and an effective solution was necessary. Hali Tauxe supported Resolution 2026-07 and was against North Park.

Zulich stated that the cost of North Park would be \$5000 to each taxpayer in the county. She preferred spending that money on services. Asare asked about land use and permits needed to keep the jail in the city. David Hittle, Planning and Transportation, Director, spoke about expediting the permitting process. There was discussion on timelines, city and county commitments, and collaboration on locations. Stosberg asked if the Thompson location was zoned for a jail. Her understanding was that it was allowed by conditional use. Hittle would research and confirm.

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Stosberg said that Crossley had confirmed it was zoned for a jail. There was additional discussion on the Thompson site's challenges. Crossley reiterated options for moving forward.

Daily said the North Park location was too expensive and provided reasons why it was not ideal. Stosberg commented on previous council's actions regarding options for the jail, and against North Park which had been unanimously rejected by the Monroe County Council. Ruff spoke about full cost accounting and its impact; perhaps renovating the current site was best. Asare commented on processes and options for the city and county. Zulich said she would appreciate a joint session with council and county elected officials. Rollo commented on expediting the city's processes and on other locations for a collocated jail campus. It was important to keep a jail close to mental health and addiction services. Rosenbarger appreciated Resolution 2026-07 and said that there was a southeastern block off of 3rd Street and Madison that could be considered for a new jail site.

The motion to adopt Resolution 2026-07 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Rollo passed the gavel back to Zulich.

6.2. Resolution 2026-08

A Resolution Of The Common Council Of The City Of Bloomington, Indiana, Approving Certain Matters In Connection With The Formation Of A Certain Economic Development Area

Daily moved and Rollo seconded that Resolution 2026-08 be introduced and read by title and synopsis only. The motion was approved by a roll call vote of Ayes: 9, Nays: 0, Abstain: 0. Bolden read the legislation by title and synopsis.

Daily moved and Rollo seconded that Resolution 2026-08 be adopted.

Dana Kerr, Assistant City Attorney, presented Resolution 2026-08, highlighting five neighborhoods in the legislation with Shasta Meadows being the first to receive an allocation. He discussed Adams Street and the Summit Planned Unit Development (PUD), and the planned network connectivity with new roads. Justin Chang, Reedy Financial Group, detailed a residential Tax Increment Financing (TIF) area. He discussed tax levy limitations by the state and how TIF dollars were set aside from the tax base and applied to the parcels in the TIF area with monies going to the city's Redevelopment Commission (RDC). He provided additional information on the process and detailed key points.

There was clarification on where the TIF dollars could be spent, which was the Economic Development Area (EDA) as a whole, and on potential future TIF areas. Kerr explained that it was important to see how the area was developed, so future TIF areas could be determined. Additional discussion pertained to the funding of a fire station, and how funds would be allocated. Flaherty asked if the funds would be primarily spent on roads and related infrastructure and Kerr said the city mainly planned on building infrastructure. There was additional discussion on what was considered for the Summit PUD. Travis Vencel, Sullivan Development, said that the Summit PUD required that Sudbury and Adams street be constructed before any unit could be occupied. It was noted that any bonds would have to be approved by council. Piedmont-Smith asked for clarification on Vanguard Street and Kerr explained it was off of Tapp Road and was not a fully developed road. There was discussion on new assessed values, TIF revenues, bonds, current tax laws, general rules and regulations with TIFs and EDAs, and property taxes and caps. Flaherty asked if it was the city or the developer who was to build the roads in the Summit PUD when it was first approved by council. Vencel said that initial discussions always included the need for Adams and Sudbury to be built, including intersections, with city money. Mayor Kerry Thomson said there was not a tangible agreement to pay for the roads at the time, but the roads needed to be built prior to the developer

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building in the area. She spoke about the need for housing in the city. Stosberg did not recall there being any discussion about using city funds to build the roads; it was new that evening. There was clarification on TIF revenues, and the portion relating to Shasta, and the city's agreement to build the roads and utilities.

Rollo asked if the streets would belong to the city and Eric Greulich, Planning and Transportation, Development Services Manager, said yes, but the streets within the PUD had not been designed. Stosberg asked if sidewalks would also be built by the city and Greulich said yes, it would be sidewalks, storm water, sanitary water, curbs, street trees, and more. There was discussion on the process of developing the area. Stosberg asked what the impact of the TIF would be on other taxing units, and Chang said it would be minimal due to a low circuit breaker environment. There would be a slight increase in the net levy. Rollo asked if there was overlap with the consolidated TIF and Kerr said there was a part that overlapped but it would be carved out of the consolidated TIF and into the new area. There was robust discussion on the possibilities of the development and what could be built. Asare asked about the impact from Senate Enrolled Act 1, which affected property taxes, and Chang said the city would be positively impacted from revenue from new residents.

Travis Vencel commented in support of the legislation. Christopher Emge, Greater Bloomington Chamber of Commerce, spoke in favor of the proposal and TIF. Julie Halbig, Regional Opportunity Initiatives ROI, discussed other state dollars that would support infrastructure in the area. Paul Rosseau Rousseau believed the tax dollars should be used for growth and not the roads.

Rollo said it was crucial to keep infrastructure at pace with development. Rollo was pleased that land for a fire station would be donated by Tapp Road. Flaherty believed there were still open questions about the proposal, and noted that the city had traditionally required that developers build infrastructure. He gave examples across the city. Piedmont-Smith would support the legislation and stated that housing was needed and that the city would have to subsidize the infrastructure in order to develop the land. She appreciated Flaherty pointing out that was a change in policy. Stosberg appreciated Flaherty's comments. She pointed out that proposals had been canceled when it was determined that the developer would need to build the roads. Rosenbarger said there were many questions on the proposal because the Legal department had not provided a memo explaining many of the details, but she still appreciated the development moving forward. Ruff said he had not supported the PUD in 2024, but had been persuaded by the discussion that evening. He commented on growth in the city and the downsides to growth; there were residents who did not want to see continual population growth in the city. Piedmont-Smith noted that many people commuted to Bloomington and it would be ideal for them to have housing in the city.

The motion to adopt Resolution 2026-08 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

6.3. Ordinance 2026-06

To Amend the City of Bloomington Zoning Maps by Rezoning a 6.3 Acre Property from Residential Urban Lot (R4) and Residential Multifamily (RM) within the Transform Redevelopment Overlay (TRO) to Planned Unit Development (PUD) and to Approve a District Ordinance and Preliminary Plan

Daily moved and Piedmont-Smith seconded that Ordinance 2026-06 be introduced and read by title and synopsis only. The motion was approved by a roll call vote of Ayes: 6, Nays: 3 (Rosenbarger, Ruff, Stosberg), Abstain: 0. Bolden read the legislation by title and synopsis.

Daily moved and Rollo seconded that Ordinance 2026-06 be adopted.

Asare moved that the Common Council vote on every Reasonable Condition as a whole. *Clerk's note: There was not a second to the motion.* There was discussion on actions council could take on the Reasonable Conditions (RCs). Asare withdrew the motion.

Flaherty moved and Asare seconded the adoption of Reasonable Conditions 8, 9, 10, and 12 to Ordinance 2026-06. Flaherty briefly presented the RCs. *Clerk's note: The RCs were updated and renumbered as listed in the synopses below.*

Reasonable Conditions 8B and 9B Synopsis: This reasonable condition updates the sidewalk minimum width from 5 feet to 6 feet, consistent with Transportation Plan requirements for Neighborhood Residential Streets and UDO requirements for subdivisions and rezones. This change will increase pedestrian comfort and accessibility, especially for two users of wheeled mobility devices to be able to pass each other on a sidewalk. Additionally, for the sidewalks running east-west and north-south in the middle of Block 9, the minimum width is updated to 8 feet in order to support an improved pedestrian and bicyclist experience and an urban form in which these sidewalks will be perceived and experienced as a real "front" for the homes. The Director of Planning & Transportation confirmed via email that none of these changes will reduce the number of developable lots in the Hopewell Hopewell South PUD. Note: This reasonable condition has been updated since its inclusion in the April 1, 2026 council packet.

Reasonable Condition 10 Synopsis: This reasonable condition requires all streets included in the Street Standards and Street Sections to include a 5 foot tree plot. The Director of Planning & Transportation confirmed via email that this change will not reduce the number of developable lots in the Hopewell South PUD. Block 8 would not require a tree plot on Wylie Street for a portion of the block as necessary if the existing building is preserved, since it may render a tree plot physically difficult or impossible to achieve. This is the same approach the city took in improving the infrastructure on 1st Street within Hopewell, where a brief stretch of monolithic sidewalk (i.e., no tree plot) was built on the north side of the street immediately west of Madison Street due to the existing building and steep grade of the land. Note: This reasonable condition has been updated since its inclusion in the April 1, 2026 council packet, primarily for clarity.

Reasonable Condition 12 Synopsis: The planned right of way dedication of 31 feet from centerline does not need to be updated for this reasonable condition. Rogers Street follows the General Urban Street typology, which includes a 10 foot drive lane, 5 foot bike lane, 5 foot tree plot, and 10 foot sidewalk. The city has already constructed 10 foot sidewalks in the new portion of Rogers Street infrastructure in Hopewell to the north of the PUD location. The physical dimensions of Block 8 along Rogers Street can support this change, including where the existing building is located. This was confirmed via email with both the City Engineer and the Director of Planning & Transportation. A small portion of the building will be close to the sidewalk, which is common in urban settings including at the current Bloomington Police Department headquarters. Note: This reasonable condition has been updated since its inclusion in the April 1, 2026 council packet. It simplified and clarified the reasonable condition and updated it to align with the right of way dedication already planned in the PUD.

Asare called the question and Daily seconded. There was a brief discussion. Asare withdrew the motion of calling the question.

Anna Killion-Hanson, Housing and Neighborhood Development department, Director, said that if the RCs passed, then three American with Disabilities Act (ADA) parking spaces would need to be removed. Stosberg said there was an issue with having a tree plot on Wiley Wylie Street because of the twelve-foot setback.

Stosberg moved and Piedmont-Smith seconded to amend RC 10 B to include that front setbacks along Wiley Wylie in Block 9 may be decreased as necessary to accommodate the additional right of way dedication.

There were no council questions. There was no public comment.

The motion to adopt Amendment 01 to RC 10 B received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Piedmont-Smith asked if the changes made by the RCs would reduce the number of units. Allison Thurmond-Quinlan, FlintlockLAB, said units may need to be modified but not removed. Flaherty stated that he had not received the feedback that the three accessible parking spaces would be eliminated and he would like to propose an amendment.

Flaherty moved and Piedmont-Smith seconded to amend RC 9C to Ordinance 2026-06 to add the following sentence: the sidewalk running north-south may be narrowed as necessary to accommodate planned accessible parking spaces.

There were no council questions. ~~Kristen Weida~~ ~~Kristin Weide~~, Indiana Uplands Realtor Association, Chief Executive Officer, commented on homes, costs within the Hopewell PUD, and against permanent affordability. She urged council to pass the proposal without the RCs. There were no council comments.

The motion to amend RC 9C received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

There were no council questions on RCs 8, 9, 10, and 12.

Jeff Richardson appreciated council meeting with the RDC; it was one of the best meetings he had attended.

Asare thanked Flaherty, the mayor's office, and Thurmond-Quinlan for their work on the RCs. Flaherty thanked city staff for their feedback on outstanding questions.

The motion to adopt RCs 8, 9, 10, and 12 to Ordinance 2026-06 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Stosberg moved and Asare seconded to adopt RC 14 to Ordinance 2026-06. Stosberg presented RC 14.

Reasonable Condition 14 Synopsis: This Reasonable Condition 14 is sponsored by Councilmember Stosberg. It requires Lanes be designed for a vehicular speed of 10 miles per hour.

There were no council questions. There was no public comment. There were no council comments.

The motion to adopt RC 14 to Ordinance 2026-06 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Asare moved and Daily seconded to adopt RC 4 to Ordinance 2026-06. Rosenbarger noted that RC 4 had not been updated; the sponsors were still working on a definition of permanent affordability. Stosberg said the sponsors met with Killion-Hanson to determine wording for silent second mortgages and more. There was a brief discussion on postponing RC 4 or voting that evening.

Piedmont-Smith moved and Rollo seconded to postpone RC 4 to May 06, 2026. The motion received a roll call vote of Ayes: 7, Nays: 2 (Asare, Zulich), Abstain: 0.

Flaherty commented briefly on additional actions he planned to take regarding other RCs. He preferred postponing Ordinance 2026-06 to a future meeting.

Meeting Date: April 22, 2026
Stosberg moved and Rollo seconded to continue Ordinance 2026-06 to the next regular session on May 06, 2026. Stosberg withdrew the motion.

Paul Rousseau discussed land trusts and problems with silent second mortgages. Wendy Goodlet, Habitat for Humanity, spoke about homeownership, creating affordability without restrictions, housing costs outpacing incomes, and housing supply.

There were no council comments.

Stosberg moved and Rollo seconded to continue Ordinance 2026-06 to May 06, 2026. There was no council discussion. The motion received a roll call vote of Ayes: 7, Nays: 2 (Asare, Zulich), Abstain: 0.

6.4. Resolution 2026-05

A Resolution to Initiate a Proposal to Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code in order to Improve Sustainability and Housing Affordability

Clerk’s note: Resolution 2026-05 was referred to the next regular session.

6.5. Resolution 2026-06

A Resolution Directing the Housing and Neighborhood Development Department to Develop a Framework for Long-Term Housing Affordability

Clerk’s note: Resolution 2026-06 was referred to the next regular session.

7. Additional Public Comment [11:33pm]

There was no additional public comment.

8. Council Schedule [11:34pm]

Zulich reviewed the council’s upcoming schedule. Stosberg mentioned the upcoming Fiscal Committee meeting.

9. Adjournment [11:35pm]

Zulich adjourned the meeting.

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this day: of , 2026.

APPROVE:

Signature of Isak Nti Asare, Common Council President

ATTEST:

Meeting Date: April 22, 2026

Signature of City Clerk Nicole Bolden

Clerk's Note: The above minutes summarize the motions passed and issues discussed rather than providing a verbatim account of every word spoken. Bloomington Common Council meetings can be accessed on the following websites:

- [Community Access Television Services](#)¹ (CATS)
- [City of Bloomington YouTube](#)²

[Background materials and packets](#)³ are available on the Common Council website.

¹ <https://catvstv.net>

² <https://youtube.com/@citybloomington>

³ <https://bloomington.in.gov/council/meetings>

Bloomington Common Council-Regular Session Minutes
Bloomington Council Chambers, City Hall, 401 North Morton, Bloomington, Indiana
Wednesday, May 06, 2026 at 6:30pm

Call to Order [6:30pm]

Council Vice President Sydney Zulich called the meeting to order.

1. Roll Call: (*indicates participation via Zoom) [6:31pm]

Council Members:	
Isak Nti Asare	At-Large, Council President
Courtney Daily	District 5, Council Parliamentarian
Matt Flaherty	At-Large
Isabel Piedmont-Smith	District 1
Dave Rollo	District 4
Kate Rosenbarger	District 2
Andy Ruff	At-Large
Hopi Stosberg* (On Zoom from 6:50-6:59pm, arrived at 7:01pm)	District 3
Sydney Zulich	District 6, Council Vice President

City staff, officials, and guests present:	
Nicole Bolden	City Clerk
Anna Killion-Hanson	Housing and Neighborhood Development (HAND), Director
Geoff McKim	Redevelopment Commission, Treasurer (and City Controller)
Kerry Thomson	Mayor
Dana Kerr	Legal, Assistant City Attorney
Noah Sandweiss	HAND, Program Manager

2. Agenda Summation [6:32pm]

Daily moved and Asare seconded to amend the agenda to hear Ordinance 2026-06 before legislation for first readings. The motion was approved by voice vote.

Council Vice President Zulich summarized the agenda.

3. Approval of Minutes [6:34pm]

Daily moved and Asare seconded to approve the minutes of January 22, 2025. The motion was approved by voice vote.

4. Reports [6:35pm]

4.1. Councilmembers:

Rosenbarger reported on new Leading Pedestrian Intervals (LPIs) at stoplights giving pedestrians a few seconds head start before cars proceed. She thanked Public Works, Engineering, and Council.

4.2. The Mayor, City Clerk, City Offices, and City Boards and Commissions:

Ava Hartman, CanopyBloomington, Executive Director, introduced Philippa Guthrie, President; Sarah Mincey, Vice President; and John Vickers, outgoing Community Engagement Director. She spoke about community engagement in 2025 including planting trees, tree giveaways to residents, and educational programs. She discussed partnerships such as the Youth Tree Tender, Cool Corridor Planting, and Partner Tree Plantings. The importance of growing the urban forest, volunteers, and community partnerships were discussed.

4.3. Council Committees:

There were no council committee reports.

4.4. Public:

Zac Muller discussed problems with drivers running the stop signs at the intersection of Morningside and Smith roads and the accidents that have happened there. Paul Rosseau referenced Avi Lewis’s election speech to the Democratic Party in Canada. Lewis was the husband of author Naomi Klein.

5. Appointments to Boards and Commissions [6:48pm]

There were no appointments to boards and commissions.

6. Ordinance 2026-06

To Amend the City of Bloomington Zoning Maps by Rezoning a 6.3 Acre Property from Residential Urban Lot (R4) and Residential Multifamily (RM) within the Transform Redevelopment Overlay (TRO) to Planned Unit Development (PUD) and to Approve a District Ordinance and Preliminary Plan

Daily moved and Asare seconded that Ordinance 2026-06 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

Daily moved and Asare seconded to adopt Ordinance 2026-06. There was brief discussion on consideration of Reasonable Conditions (RCs).

Flaherty moved and Piedmont-Smith seconded to reconsider RC 06. The motion was approved by voice vote. Flaherty presented RC 06 and noted it was better to have it as a written commitment.

There were no council questions. There was no public comment. There were no council comments.

Flaherty moved and Piedmont-Smith seconded to withdraw RC 06. The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Flaherty moved and Piedmont-Smith seconded to adopt Written Commitment 01. Flaherty presented Written Commitment 01 noting that it was primarily written by Anna Killion-Hanson, Housing and Neighborhood Development Director. He discussed standards for building energy code, and possible updates to the energy incentives in the Unified Development Ordinance (UDO) and more. In Indiana, the standards were from 2018. There was clarification on the Home Energy Ratings System (HERS) and code. Killion-Hanson provided information on how HERS was calculated and how that would apply to the housing types in Hopewell. There was additional discussion on building energy code, ratings, and compliance as well as cost impacts with Written Commitment 01.

Written Commitment 01 Synopsis: This is a written acknowledgment from the Bloomington Redevelopment Commission that memorializes the City's intent to utilize the Home Energy Ratings System (HERS) and to incorporate best practices for energy efficiency in design and construction documents.

There was no public comment.

Flaherty said his goal was to have healthy, affordable homes that were long term, and good infrastructure. Efficiency and electrification was necessary and the city could set an example.

The motion to adopt Written Commitment 01 to Ordinance 2026-06 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Stosberg moved and Asare seconded to discuss the three RCs related to affordability as a whole. The motion was approved by voice vote.

Zulich passed the gavel to Daily.

Stosberg briefly discussed RC 4 which had not substantially changed because the sponsors had not received the information in time for the packet. Piedmont-Smith spoke about RC 16 which dealt with permanent affordability.

RC 16 Synopsis: This Reasonable Condition 16 is sponsored by Councilmember Piedmont-Smith. It offers an alternative to the previously-discussed Reasonable Condition 4. Like RC 4, it requires a higher percentage of permanently affordable (PA) housing units in the Hopewell South PUD than the minimum required and requires 15% of total units to be permanently affordable for residents earning 90% or less of AMI. However, RC 15 does not prescribe the method of attaining permanent affordability and sets the total percentage of PA units at 35% instead of 50%. It also adds a reporting requirement. *Clerk's note: The synopsis incorrectly references RC 15 instead of RC 16.*

Asare presented RC 15 which was an effort to have many mechanisms for affordability. He stated that approaches for affordability in other RCs made more sense and Zulich concurred.

Piedmont-Smith noted there was a requirement for the petitioner to report to the Common Council every six months, for five years, on the permanent affordability mechanisms. Killion-Hanson was concerned about not being able to build housing in Hopewell for the target sale cost of the home. Rosenbarger spoke about changes to RC 15; she believed the target goal of 50% for permanent affordability was ideal and if that was not feasible, the PUD could be amended. She noted the importance of having an effective definition of permanent affordability. Stosberg appreciated RCs 15 and 16 and aiming to have 50% affordability. She noted good components in the RCs. There was discussion on combining RCs and ways to do so. Larry Allen, Council Administrator/Attorney, gave guidance on actions the council could take. Council had a robust discussion on affordability and language to be used in an amended RC. Geoff McKim, Redevelopment Commission (RDC), Treasurer, noted that the RDC was almost entirely funded by Tax Increment Financing (TIF) revenues which were finite and declining; some TIF districts were sunseting. There were prior commitments on projects, which brought the RDC close to its practical bonding capacity. Council opted to have a recess in order to draft a new RC.

Daily called a 10-minute recess. [7:44-7:55pm]

Piedmont-Smith explained RC 17 which had used RC 16 as the basis with added language. There was not an updated synopsis. Stosberg discussed the portion of RC 17 about reporting on the affordable mechanisms to council. Mayor Kerry Thomson expressed concerns about fair housing and cautioned

having council approve the sale of a unit to a particular person. Asare clarified the intention was to have clarity on the mechanism used for affordability. Allen stated that the administration could provide a general report on the types of mechanisms to be used without identifying the individual attempting to purchase the unit. Stosberg reiterated that the intent was to have detailed information on how the mechanisms would work; who would hold the silent second mortgages, et cetera, and not based on the individual. There was discussion on the combination of affordability mechanisms that could be used. Thomson noted there was not an intent to use land trusts. She explained how a silent second mortgage, and a combination of affordability mechanisms, would work. Flaherty agreed that with good financial definitions, as well as definitions in the UDO, there were satisfactory options for affordability. Rosenbarger concurred. Stosberg questioned where the funding for subsidizing the units would come from, specifically any funding from the city. There was discussion on future actions council could take to amend the PUD, and enforcement of permanent affordability.

Piedmont-Smith moved and Asare seconded to adopt RC 17.

Rollo said that since the city owned the property at Hopewell, it was crucial to focus on affordability. He talked about Area Median Income (AMI) and workforce housing. There was discussion on the units reserved for households earning 120%, or another percentage, of the AMI. Dana Kerr, Assistant City Attorney, added that the RDC could only speak to the proposal and any substantive changes would be considered as amendments, which the administration believed were not allowed. Allen restated state code that allowed RCs, including the one on the table.

John Zody, CDFI Friendly Bloomington, spoke about the administrative burden for staff, problems with mortgage lending with things like deed restrictions, and he encouraged allowing flexibility. Deborah Myerson, RDC, President, spoke as a resident and not the RDC. She appreciated council's efforts and encouraged streamlining the process and allowing flexibility. Christopher Emge, Greater Bloomington Chamber of Commerce, commented on the RCs and the discussion that evening. Paul Rosseau said the affordability component was imperative and spoke about land trusts and equity. Steve Volan spoke about the conditions to the parking garages being built, including raising rates. He said council was making a decision that would impact the next one hundred years. Council was allowed to take the time necessary to make the best decision. Cody Toothman, Program Manager, Housing and Neighborhood Development (HAND) department, supported a range of affordability mechanisms.

Stosberg said she would vote no because the reporting on affordability mechanisms, to council, was removed. It was also unclear how the subsidies would work in the future. Zulich said there was urgency in homeownership for renters in the city. Piedmont-Smith believed the PUD was in good condition but there were ideological differences with the administration regarding community land trusts. With land trusts, future subsidies would not be needed. Ruff opted for the higher percentage of affordable units. He would not support RC 17 because of the lowered number of affordable units. Rosenbarger said that land trusts were the most effective method of permanent affordability. She was disappointed that land trusts were not planned on being used. She noted that the original proposal had 15% permanent affordability, which was lower than what the UDO required; council had to fight to get it up to 25%, and then 35%. Flaherty commented on the process, and stated that delays happened when proposals were not code-compliant. He noted the differing legal opinions on RCs, and said that if the PUD had been code-compliant, it would have passed without delay. He spoke about permanent affordability, and an impasse with the mayor on using land trusts. Asare talked about options for council to take regarding the concerns raised with RC 17.

The motion received a roll call vote: Ayes: 6 (Flaherty, Piedmont-Smith, Zulich, Asare, Daily, Rosenbarger); Nays: 3 (Rollo, Ruff, Stosberg); Abstain: 0.

Daily passed the gavel back to Zulich.

There were no council questions. There was no public comment.

Flaherty highlighted two points: first, the structural challenge with the petitioner being the RDC, as part of the city, and city staff deferring to the consultant. That demonstrated the need for council's due diligence. Second, the proposal deviated from city plans and city code, which would not have been allowed with other petitioners. He hoped to avoid that with future proposals. He hoped that updates to the UDO would pass, allowing everything that was proposed by the PUD. Stosberg appreciated Flaherty's comments. She expressed frustration at the misinformation that had been put forth regarding the PUD. She discussed housing types allowed in R4 zones, such as duplexes and more. Rosenbarger said PUDs were more complicated than changing city code, and she hoped no more PUD proposals would be brought before council. She believed they were inferior to city code. The original PUD proposal had been brought to council when it was not ready for approval. Asare thanked everyone for their input and patience. He spoke about issues with council's processes. Rollo discussed whether or not council could use RCs for the PUD.

The motion to adopt Ordinance 2026-06 as amended received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Rollo moved and Ruff seconded to include copies of the legal guidance received from outside counsel in the minutes with the legislation adoption. Several councilmembers expressed concern with revoking client-attorney privilege. Rollo withdrew the motion.

7. Legislation for First Reading [9:25pm]

7.1. Ordinance 2026-07

Ordinance 2026-07 To Amend Title 8 of the Bloomington Municipal Code, Entitled "Historic Preservation and Protection," and to Establish a Conservation District - "Cottage Grove Conservation District"

Daily moved and Asare seconded that Ordinance 2026-07 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Daily moved and Asare seconded to discuss Ordinance 2026-07. The motion was approved by voice vote.

Noah Sandweiss, Historic Preservation Program Manager, HAND, gave a background of the proposed district highlighting notable structures. He explained preservation and conservation districts.

Stosberg asked about conservation districts turning into a historic district, and the size of the proposed district. Sandweiss said in Bloomington all conservation districts had turned into historic districts. The proposed district's size was smaller than other districts in the city. Stosberg said only nine properties listed their home with the same address as the property and thirty-five having addresses outside of Bloomington. There was discussion on outreach to property owners. Flaherty asked for clarification on demolition delay for contributing structures and why some were considered non-contributing. Sandweiss said many had been altered significantly or had infill. Flaherty expressed concern with conservation and historic districts because of the slanted process, and the impact on non-contributing structures including difficulty with alterations, high burdens, and costs. Sandweiss explained how non-contributing structures could make alterations and demolish too. There was additional discussion on the details.

Dr. John Butler spoke in support of the establishment of the conservation district. Elizabeth Cox gave a variety of reasons in favor of historic districts. Paul Ash commented on “absentee homeowners” and the risk of flipping old homes. Jordan Evans, Old Northeast Neighborhood Association, President, asked council to deny the petition for many reasons. Chris Sturbaum commented on the need of protecting neighborhoods with smaller homes. Jan Sorby spoke in favor of conservation districts. Melody Barnett Duesner discussed difficulties with becoming a homeowner and her time on the Historic Preservation Commission (HPC). Michael Brahms said he was contacted by the petitioners and supported the conservation district. Paul Rousseau commented on affordable housing and land trusts. Jenny Southern spoke against the demolition of two homes despite being in good condition. Doug Horn discussed issues with homes built long ago and in favor of high density neighborhoods. Karen Duffy, HPC, Commissioner, said the neighborhood had a large number of highly rated houses and was ideal for a conservation district. Amy Butler discussed neighborhood outreach and the process of drafting the proposal. Jeremy Hackerd, HPC, Chair, spoke in favor of the conservation district and noted what the HPC was allowed to consider for preservation. Eric Ost commented in favor of the conservation district and historic preservation, generally. Christopher Emge spoke about land use, redevelopment policy, and the age of some of the homes in the Cottage Grove neighborhood. Jerry Stasny owned multiple homes in the neighborhood and said there were homes that were structurally sound and others that were not.

There was brief discussion on council submitting additional questions in writing to staff.

Stosberg moved and Piedmont-Smith seconded to postpone Ordinance 2026-07 to the next Regular Session on May 20, 2026. The motion received a roll call vote: Ayes: 5 (Flaherty, Stosberg, Piedmont-Smith, Asare, Rosenbarger); Nays: 4 (Daily, Rollo, Ruff, Zulich); Abstain: 0.

Asare moved and Daily seconded to reconsider the motion to postpone Ordinance 2026-07 to the next regularly scheduled session. After a brief discussion, Asare withdrew the motion.

7.2. Ordinance 2026-08

To Amend and Provide Technical Corrections to Title 20 of the Bloomington Municipal Code, Entitled “Unified Development Ordinance”

Daily moved and Asare seconded that Ordinance 2026-08 be introduced and read by title and synopsis only. The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0. Bolden read the legislation by title and synopsis.

7.3. Ordinance 2026-09

To Amend and Provide Technical Corrections to Chapter 4: Development Standards & Incentives of Title 20 of the Bloomington Municipal Code, Entitled “Unified Development Ordinance”

Daily moved and Asare seconded that Ordinance 2026-09 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

7.4. Ordinance 2026-10

To Amend and Provide Technical Corrections to Chapter 6 Administration & Procedures of Title 20 of the Bloomington Municipal Code, Entitled “Unified Development Ordinance”

Daily moved and Asare seconded that Ordinance 2026-10 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

7.5. Ordinance 2026-11

To Amend and Provide Technical Corrections to Chapter 2 Zoning Districts, Chapter 3 Use Regulations, Chapter 5 Subdivision Standards, and Chapter 7 Definitions of Title 20 of the Bloomington Municipal Code, Entitled “Unified Development Ordinance”

Daily moved and Asare seconded that Ordinance 2026-11 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

8. Legislation for Second Reading and Resolutions [10:41pm]

8.1. Resolution 2026-06

A Resolution Directing the Housing and Neighborhood Development Department to Develop a Framework for Long-Term Housing Affordability

Daily moved that Resolution 2026-06 be introduced and read by title and synopsis only. There was no second. Daily withdrew the motion. There was no further motion to introduce this piece of legislation.

8.2. Resolution 2026-05

A Resolution to Initiate a Proposal to Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code in order to Improve Sustainability and Housing Affordability

Flaherty moved and Asare seconded that Resolution 2026-05 be introduced and read by title and synopsis only. The motion received a roll call vote: Ayes: 3 (Flaherty, Piedmont-Smith, Rosenbarger); Nays: 6 (Stosberg, Zulich, Asare, Daily, Rollo, Ruff); Abstain: 0. FAILED.

9. Additional Public Comment [10:42pm]

Jeff Richardson thanked council for their work on Hopewell.

10. Council Schedule [10:42pm]

Zulich reviewed council’s upcoming schedule including a meeting of the Committee on Council Processes. Stosberg noted a Fiscal Committee meeting and a Deliberative Session. Asare mentioned a plan for a joint meeting with council, the county, and the mayor to discuss the jail. Rosenbarger stated she and Daily were working on an ordinance for a pedestrian-only plan for Kirkwood.

11. Adjournment [10:44pm]

Zulich adjourned the meeting.

Meeting Date: May 06, 2026

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this day: of , 2026.

APPROVE:

Signature of Isak Nti Asare, Common Council President

ATTEST:

Signature of City Clerk Nicole Bolden

Clerk’s Note: The above minutes summarize the motions passed and issues discussed rather than providing a verbatim account of every word spoken. Bloomington Common Council meetings can be accessed on the following websites:

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Bloomington Common Council-Deliberative Session Minutes
Council Chambers, City Hall, 401 N. Morton Street, Bloomington, Indiana
Wednesday, May 13, 2026, 6:30pm

Council Parliamentarian Daily called the meeting to order. **[6:32pm]**

1. Roll Call (* indicates participation via Zoom) [6:33pm]

Council Members:

Isak Nti Asare (absent)	At-Large, Council President
Courtney Daily	District 5, Council Parliamentarian
Matt Flaherty	At-Large
Isabel Piedmont-Smith	District 1
Dave Rollo (arrive 6:34pm)	District 4
Kate Rosenbarger	District 2
Andy Ruff	At-Large
Hopi Stosberg	District 3
Sydney Zulich (absent)	District 6, Council Vice President

City staff, officials, and guests present:

Nicole Bolden	City Clerk
Tim Street	Parks and Recreation, Director
Casey Guarino	Council for Community Accessibility, Commissioner
Stephen Volan	Transportation Commission, Chair

2. Agenda Summation [6:33pm]

Flaherty summarized the agenda. The purpose was to deepen understanding of the issues with pedestrian safety and accessibility in the context of snow removal, challenges, and opportunities for improvement. The stated outcome was to improve the efficacy of snow removal through targeted policy, budgetary, and operational changes in collaboration with city staff.

3. Identifying Opportunities to Improve Pedestrian Safety & Accessibility Following Snow Events [6:34pm]

Members discussed Indiana University's jurisdiction and city response to snow events. Stosberg suggested increasing fines for non-compliance of sidewalk shoveling, as many of the offenders are commercial businesses and/or are repeat offenders. There was concern for pedestrian safety. Casey Guarino stated that city lots often push plowed snow into ADA spots, and shared other accessibility issues. Councilmembers and Parks and Recreation Director Tim Street discussed constituent feedback, particularly through the uReport system.

James Ford commented on alley plowing and suggested a volunteer coordinator system. Zach Ammerman suggested higher fines for non-compliant apartment property owners. Darrel Ruble spoke in support of snow plow workers.

Street spoke about departmental priorities and responsibilities, including the B-Line, city trails, and Twin Lakes Recreation Center, challenges, and positive aspects. There was discussion on GIS data tracking, staffing, fines, and equipment needs. Suggestions included charging violators both a citation and for snow removal service, coordination with other departments including Parking Services, IU, code changes, software and responsibility clarification. Flaherty, Rosenbarger, and Stosberg would collaborate with other departments and report back to the full council on progress.

4. Public Comment [8:28pm]

There was no additional public comment.

Meeting Date: ~~April 15~~ **May 13**, 2026

5. Adjournment [8:31pm]

Daily adjourned the meeting.

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this day: of , 2026.

APPROVE:

Signature of Isak Nti Asare, Common Council President

ATTEST:

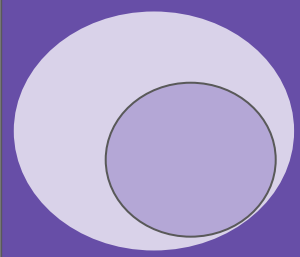
Signature of City Clerk Nicole Bolden

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Ordinance 2026-22

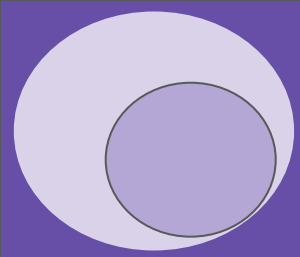
Prohibiting use of Automated License Plate
Reader Technology and Third-Party
Surveillance Cameras

January 30, 2026



About 700 people protested at City Hall against the city's Flock contracts in the wake of revelations that ICE accessed Flock's database to target immigrants.

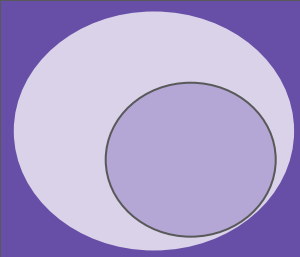
Image: B-Square Bulletin



March 4, 2026

City Council unanimously adopts Res. 2026-04:

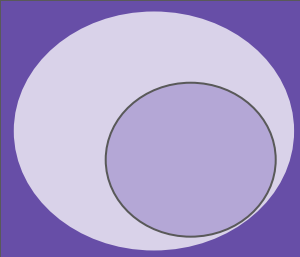
- Statement of opposition to generalized surveillance and call for strict limits, public transparency, democratic oversight
- Call for report on City's contracts with Flock including ALPR contract
- Call for BPD briefing on use of Flock data
- Immediate pause on any ALPR expansion
- Intent to develop legislation



April 15, 2026

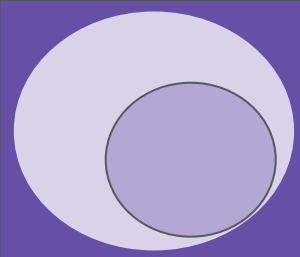
Mayor Thomson and Chief Diekhoff respond

- Flock ALPR contract was not renewed on March 5 but evaluating replacement providers
- BPD guidelines for access and use of Flock surveillance information
- Examples when Flock surveillance info was useful for law enforcement
- Ongoing Flock contracts for 4 security trailers and 4 downtown cameras
- City expenditures totalling \$237K



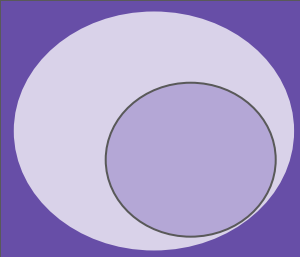
Ordinance 2026-22: Rationale

- ALPR and surveillance camera data creates comprehensive databases that allow tracking and surveillance of all residents regardless of whether they are suspects of a crime.
- Commitment to freedom of speech, movement, and assembly.
- Distrust of corporate vendors who have repeatedly violated local contracts.
- Distrust of other government entities who have repeatedly violated civil rights.



Ordinance 2026-22: Content

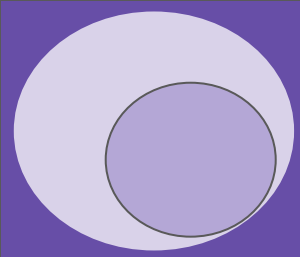
New chapter in city code: “Prohibition on the Use of Automated License Plate Readers (ALPRs) and Certain Video Surveillance Technology”



Ordinance 2026-22: Content

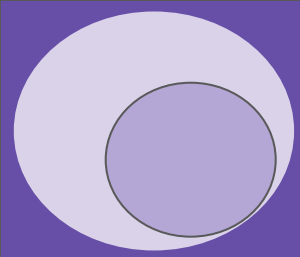
- City cannot operate, use, or deploy any ALPR system or record, retain or store any ALPR data
- City cannot allow any third party to record, retain, or store ALPR data
- No ALPR data already in the city's possession can be provided to a third party except by court order*
- City cannot access ALPR data collected by another agency or vendor

*Note that City does not currently hold any ALPR data except for ongoing criminal cases



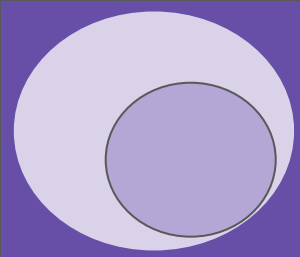
Ordinance 2026-22: Content

- Bans use of surveillance cameras whose data is shared with any third party
- Bans use of surveillance cameras whose data is searchable by any third party
- Allowance for closed-circuit surveillance cameras (CCTV) where only the city has access
- Exception for police body cameras
- City must develop transparent use guidelines for allowed uses within 60 days

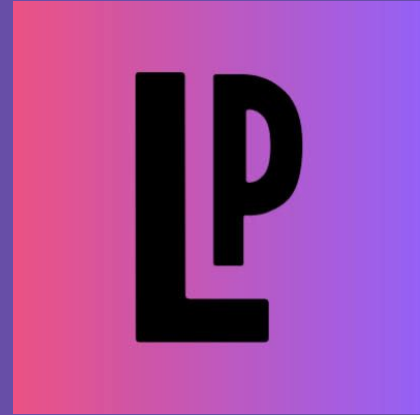


Public Safety Investments

- Report from Sept. 9 City Council deliberation session on public safety shows broad concerns about
 - A sense of social connection and belonging
 - Predictability of what's happening around us
 - Lighting and safe streets/path
 - Community outreach to the most vulnerable
- Next deliberation session on Oct. 21 will explore what City Council can do
- Let's spend our money on solutions our residents say will help instead of on surveillance!



Special thanks to Brian Hofer with Secure Justice and the team at Local Progress!



Questions?

Proposed Amendment

Ordinance #: 2026-22
Amendment #: 02
Submitted by: Councilmember Zulich
Date: October 14, 2026

Proposed Amendment:

1. Section 1 of the Ordinance shall be amended to delete the definition of surveillance cameras in Ordinance 2026-22 regarding BMC 2.87.020. Definitions and replaces it with:

“Surveillance camera” means any fixed, mobile, portable, or remotely operated device or system that captures, records, monitors, or analyzes visual or audiovisual information concerning individuals, vehicles, or activities, and uses automated detection, recognition, classification, or tracking, whether operating continuously, intermittently, or in response to an event.

Synopsis:

This amendment updates the definition of surveillance cameras in Ordinance 2026-22 regarding BMC 2.87.020.

October 14, 2026, Regular Session Action: Pending

Proposed Amendment

Ordinance #: 2026-22

Amendment #: 05

Submitted by: Cm. Piedmont-Smith

Date: Oct. 13, 2026

Proposed Amendment:

Section 1 of the ordinance shall be amended as follows:

1. Add the following sentence to the definition of City Agency in 2.87.020:
For the purposes of this chapter, City Agency shall include the Central Emergency Dispatch jointly run by the City of Bloomington and Monroe County Government.
2. Add two new paragraphs at the end of section 2.87.035, as follows:

Insert after the first paragraph:

This section does not apply to body-worn cameras used by the Bloomington Police Department.

Insert after the last paragraph:

Notwithstanding any other provision of this Section, nothing herein shall be construed to prevent, restrict or interfere with any person or entity providing evidence or information derived from surveillance technology to the City for the purposes of conducting a criminal investigation with an assigned case number, or the City from receiving such evidence or information.

Synopsis:

This amendment, sponsored by Cm. Piedmont-Smith, includes Central Dispatch as a City Agency, specifically allows the use of body-worn cameras by police, and clarifies that surveillance camera data may be used for the purpose of criminal investigations.

October 14, 2026, Regular Session Action: Pending

DRAFT: Revised with inclusion of
Amendments 1, 2 (amended), 3, and 5.

CITY OF BLOOMINGTON, INDIANA

ORDINANCE NO. 2026-22

**PROHIBITING USE OF ~~FLOCK~~ AUTOMATED LICENSE PLATE READER TECHNOLOGY
AND THIRD-PARTY SURVEILLANCE CAMERAS**

Preamble

WHEREAS, on March 4, 2026, the Common Council passed Resolution 2026-04 – A Resolution Establishing Immediate Transparency, Limits, and a Public Review Process for Automated License Plate Reader (ALPR) Technology in Bloomington;

WHEREAS, Resolution 2026-04 defined ALPR technology as “any fixed, mobile, or portable camera system—together with any associated software or server—that captures images of motor vehicles and automatically detects, extracts, or converts license plate numbers (and related vehicle descriptors such as make, model, color, date/time, and location) into searchable records on alerts”;

WHEREAS, Resolution 2026-04 further required the Chief of Police and the Mayor to provide a briefing on the status of Bloomington’s ALPR program, which was enacted through a contract with the vendor Flock Group Inc. (“Flock”);

WHEREAS, on April 15, 2026, the Chief of Police delivered a report to Council about the City’s contracts with Flock, including ALPRs and security cameras connected to the vendor’s nationwide network, and the Mayor announced that the City had not renewed its ALPR contract with Flock but would be seeking other vendors for similar technology;

WHEREAS, since the City announced that it was cancelling its ALPR contract with Flock, several communities and local governments around the country have done the same, including the Monroe County, Indiana, Commissioners, who voted to terminate their Flock contract on July 23, 2026; and

WHEREAS, the Common Council acknowledges that the widespread deployment of ALPR technology by government agencies creates comprehensive databases that enable the tracking and surveillance of the general public, chilling the exercise of

constitutionally protected rights including freedom of assembly, freedom of religion, and freedom of movement;

WHEREAS, the Common Council reaffirms its commitment to civil liberties, including freedom of movement and speech, due process of law, and the principle that government should not create standing surveillance capabilities absent necessity, strict limits, and democratic accountability;

WHEREAS, the Common Council finds that the privacy interests of its residents outweigh the benefits of routinely using surveillance cameras and ALPRs without extensive review and oversight, particularly given the availability of less invasive investigative methods;

WHEREAS, the City of Bloomington is committed to ensuring that it respects the dignity, privacy, and civil liberties of all persons within its jurisdiction regardless of immigration status, race, religion, national origin, or any other characteristic; and

WHEREAS, the Common Council now finds that prohibiting City agencies from acquiring or using ALPR technology and surveillance camera systems provided by Flock, or any other third-party vendor, is necessary and appropriate to protect the privacy and civil liberties of residents until such time that the City develops a comprehensive regulatory framework that can ensure the protection of resident data, privacy, and essential rights.

NOW, THEREFORE, BE IT ORDAINED by the Common Council of the City of Bloomington, Indiana, as follows:

SECTION 1. A new chapter of the Bloomington Municipal Code, Chapter 2.87 “Prohibition on the Use of ~~Flock~~ Automated License Plate Readers (ALPRs) and Certain Video Surveillance Technology” shall be added to Title 2 and the table of contents, and the chapter shall read as follows:

Chapter 2.87 - “Prohibition on the Use of Automated License Plate Readers (ALPRs) and Certain Video Surveillance Technology”

2.87.010 – Purpose. The purpose of this Ordinance is to protect the health, welfare, privacy, civil liberties, and constitutional rights of all persons within the City of Bloomington by prohibiting the City and its agencies from acquiring, operating, or accessing Automated License Plate Reader technology or surveillance cameras

controlled or accessed by an external entity. This Ordinance also prevents the creation of government databases that record and retain the movements and locations of residents absent individualized suspicion of criminal activity.

2.87.020. Definitions.

“Automated License Plate Reader” or “ALPR” means any fixed, mobile, or portable camera system—together with any associated software or server—that captures images of motor vehicles and automatically detects, extracts, or converts license plate numbers (and related vehicle descriptors such as make, model, color, date/time, and location) into searchable records on alerts.

“ALPR Data” means any data or information collected, generated, or derived by an ALPR system, including, without limitation, license plate numbers or characters, vehicle images, date and time stamps, GPS coordinates, and any other metadata associated with the ALPR system.

“City Agency” means any City of Bloomington department, office, board, commission, authority, or other instrumentality of the City of Bloomington government, including the Bloomington Police Department, and any employee, contractor, or agent acting on behalf of the City or a City Agency. For the purposes of this chapter, City Agency shall include the Central Emergency Dispatch jointly run by the City of Bloomington and Monroe County Government.

~~“Surveillance camera” means any video device used to constantly monitor and record the movements, behavior, or actions of individuals or their private vehicles in public spaces.~~

~~“Surveillance camera” means any fixed, mobile, portable, or remotely operated device or system that captures, records, monitors, or analyzes visual or audiovisual information concerning individuals, vehicles, or activities, and uses automated detection, recognition, classification, or tracking, whether operating continuously, intermittently, or in response to an event.~~

2.87.030. Prohibited Use and Operation of ALPR systems and ALPR data.

~~(a) No City Agency shall operate, use, or deploy any ALPR system within the corporate limits of Bloomington, Indiana, or on behalf of the City of Bloomington in any location. No City Agency shall purchase, acquire, lease, contract for, fund, operate, use, or deploy any ALPR system within the corporate limits of Bloomington, Indiana, or on behalf of the City of Bloomington in any location.~~

(b) No City Agency shall record, retain, or store ALPR Data, nor cause any third party to record, retain, or store ALPR Data.

(c) No City Agency shall share, sell, transfer, provide access to, or otherwise disclose any ALPR Data in the City's possession to any third party, except pursuant to a valid court order expressly compelling such disclosure.

(d) ~~No City Agency shall access, search, or request ALPR data collected by another agency or third party when the City would be prohibited from collecting that data itself.~~ No City Agency shall access, search, request, purchase, obtain, or use ALPR Data collected or maintained by any other government agency, private entity, vendor, or third party, whether directly or through a shared database, integrated platform, contractor, or intermediary.

2.87.035. Prohibited Use and Operation of Certain Surveillance Camera Systems

~~Any surveillance cameras that produce video data which is systematically or automatically shared with any third party are banned for use by City Agencies. This includes cameras from which data is automatically transmitted, routinely made available, or independently searchable by a third party. This ban does not apply to closed-circuit camera systems or systems controlled directly by the City that cannot be accessed by a third party and whose data cannot be accessed by third parties.~~

~~No City Agency shall use any surveillance camera system that permits a third party to access, search, retrieve, receive, or independently use surveillance data collected, generated, or derived from the system, including but not limited to video, audio, images, metadata, biometric information, automated alerts, or information generated through artificial intelligence or other analytical processes.~~

~~This section does not apply to body-worn cameras used by the Bloomington Police Department.~~

~~This prohibition does not apply to disclosures expressly required by law or pursuant to a valid court order, or to strictly limited technical access necessary for system maintenance or security, provided such access is authorized by the City, logged, and does not permit independent use, retention, or disclosure of the data.~~

~~Notwithstanding any other provision of this Section, nothing herein shall be construed to prevent, restrict or interfere with any person or entity providing evidence or information derived from surveillance technology to the City for the purposes of~~

conducting a criminal investigation with an assigned case number, or the City from receiving such evidence or information.

2.87.040. Use guidelines for Acceptable City Surveillance Cameras.

Any surveillance cameras not subject to the ban in section 2.87.035 shall have use guidelines in place that are posted on the City website within 60 days of the passage of Ordinance 2026-22. These use guidelines shall include, at a minimum, who has access to the data, for what purpose(s) the data may be accessed, in what cases the data may be shared, how the data is securely stored, for how long it will be stored, and a schedule of annual public reporting on its access and use.

No surveillance camera system otherwise permitted under this chapter shall be used for facial recognition, biometric identification, or automated tracking of identifiable persons without prior authorization by ordinance of the Common Council.

SECTION 2. Severability. If any section, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 3. Effective Date. This Ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor, and after any required waiting or notice periods under Indiana law.

Passed

Passed by the Common Council of the City of Bloomington, Monroe County, Indiana, upon the day of , 2026.

Isak Nti Asare
President, City of Bloomington

Attestation of Bloomington City Clerk:

Nicole Bolden
Clerk, City of Bloomington

Presentation by Bloomington City Clerk:

Presented by me to the Mayor of Bloomington, Monroe County, Indiana, upon this
day of _____, 2026:

Nicole Bolden
Clerk, City of Bloomington

Approval by Mayor

Signed and approved by me upon this _____ day of _____, 2026:

Kerry Thomson
Mayor, City of Bloomington

Synopsis

This Ordinance prohibits the acquisition and use of automated license plate reader technology and certain surveillance camera systems within the City of Bloomington and by any City agency.